

105TH CONGRESS  
2D SESSION

# H. R. 3332

---

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 15, 1998

Received; read twice and referred to the Committee on Commerce, Science,  
and Transportation

---

## AN ACT

To amend the High-Performance Computing Act of 1991 to authorize appropriations for fiscal years 1999 and 2000 for the Next Generation Internet program, to require the President's Information Technology Advisory Committee to monitor and give advice concerning the development and implementation of the Next Generation Internet program and report to the President and the Congress on its activities, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Next Generation Inter-  
5       net Research Act of 1998”.

6       **SEC. 2. FINDINGS.**

7       (a) IN GENERAL.—The Congress finds that—

8               (1) United States leadership in science and  
9               technology has been vital to the Nation’s prosperity,  
10              national and economic security, and international  
11              competitiveness, and there is every reason to believe  
12              that maintaining this tradition will lead to long-term  
13              continuation of United States strategic advantages  
14              in information technology;

15             (2) the United States investment in science and  
16             technology has yielded a scientific and engineering  
17             enterprise without peer, and that Federal investment  
18             in research is critical to the maintenance of United  
19             States leadership;

20             (3) previous Federal investment in computer  
21             networking technology and related fields has resulted  
22             in the creation of new industries and new jobs in the  
23             United States;

1           (4) the Internet is playing an increasingly im-  
2           portant role in keeping citizens informed of the ac-  
3           tions of their government; and

4           (5) continued inter-agency cooperation is nec-  
5           essary to avoid wasteful duplication in Federal net-  
6           working research and development programs.

7           (b) ADDITIONAL FINDINGS FOR THE 1991 ACT.—  
8           Section 2 of the High-Performance Computing Act of  
9           1991 (15 U.S.C. 5501) is amended by—

10           (1) striking paragraph (4) and inserting the fol-  
11           lowing:

12           “(4) A high-capacity, flexible, high-speed na-  
13           tional research and education computer network is  
14           needed to provide researchers and educators with ac-  
15           cess to computational and information resources, act  
16           as a test bed for further research and development  
17           for high-capacity and high-speed computer networks,  
18           and provide researchers the necessary vehicle for  
19           continued network technology improvement through  
20           research.”; and

21           (2) adding at the end thereof the following:

22           “(7) Additional research must be undertaken to  
23           lay the foundation for the development of new appli-  
24           cations that can result in economic growth, improved  
25           health care, and improved educational opportunities.

1           “(8) Research in new networking technologies  
2           holds the promise of easing the economic burdens of  
3           information access disproportionately borne by rural  
4           users of the Internet.

5           “(9) Information security is an important part  
6           of computing, information, and communications sys-  
7           tems and applications, and research into security ar-  
8           chitectures is a critical aspect of computing, infor-  
9           mation, and communications research programs.”.

10 **SEC. 3. PURPOSES.**

11           (a) IN GENERAL.—The purposes of this Act are—

12                   (1) to authorize, through the High-Performance  
13           Computing Act of 1991 (15 U.S.C. 5501 et seq.),  
14           research programs related to—

15                           (A) high-end computing and computation;

16                           (B) human-centered systems;

17                           (C) high confidence systems; and

18                           (D) education, training, and human re-  
19           sources; and

20                   (2) to provide, through the High-Performance  
21           Computing Act of 1991 (15 U.S.C. 5501 et seq.),  
22           for the development and coordination of a com-  
23           prehensive and integrated United States research  
24           program which will—

1 (A) focus on the research and development  
2 of a coordinated set of technologies that seeks  
3 to create a network infrastructure that can sup-  
4 port greater speed, robustness, and flexibility  
5 than is currently available and promote  
6 connectivity and interoperability among ad-  
7 vanced computer networks of Federal agencies  
8 and departments;

9 (B) focus on research in technology that  
10 may result in high-speed data access for users  
11 that is both economically viable and does not  
12 impose a geographic penalty; and

13 (C) encourage researchers to pursue ap-  
14 proaches to networking technology that lead to  
15 maximally flexible and extensible solutions  
16 wherever feasible.

17 (b) MODIFICATION OF PURPOSES OF THE 1991  
18 ACT.—Section 3 of the High-Performance Computing Act  
19 of 1991 (15 U.S.C. 5502) is amended by—

20 (1) striking the section caption and inserting  
21 the following:

22 **“SEC. 3. PURPOSES.”;**

23 (2) striking “purpose of this Act is” and insert-  
24 ing “purposes of this Act are”;

1           (3) striking subparagraph (A) of paragraph (1)  
 2           and redesignating subparagraphs (B) through (I) as  
 3           subparagraphs (A) through (H), respectively;

4           (4) striking “Network” and inserting “Inter-  
 5           net” in paragraph (1)(B), as so redesignated by  
 6           paragraph (3) of this subsection;

7           (5) striking “and” at the end of paragraph  
 8           (1)(H), as so redesignated by paragraph (3) of this  
 9           subsection;

10          (6) in paragraph (2), by striking “efforts.” and  
 11          inserting “network research and development pro-  
 12          grams;”; and

13          (7) adding at the end thereof the following:

14               “(3) promoting the more rapid development and  
 15               wider distribution of networking management and  
 16               development tools; and

17               “(4) promoting the rapid adoption of open net-  
 18               work standards.”.

19 **SEC. 4. NATIONAL HIGH-PERFORMANCE COMPUTING PRO-**  
 20 **GRAM.**

21          (a) PROGRAM ELEMENTS.—Subparagraphs (A) and  
 22          (B) of section 101(a)(2) of the High-Performance Com-  
 23          puting Act of 1991 (15 U.S.C 5511(a)(2)(A) and (B)) are  
 24          amended to read as follows:

1           “(A) provide for the development of tech-  
2           nologies to advance the capacity and capabilities of  
3           the Internet;

4           “(B) provide for high performance testbed net-  
5           works to enable the research, development, and dem-  
6           onstration of advanced networking technologies and  
7           to develop and demonstrate advanced applications  
8           made possible by the existence of such testbed net-  
9           works;”.

10          (b) **ADVISORY COMMITTEE.**—Section 101(b) of the  
11          High-Performance Computing Act of 1991 (15 U.S.C  
12          5511(b)) is amended by striking “HIGH-PERFORMANCE  
13          COMPUTING” in the subsection heading.

14          **SEC. 5. NEXT GENERATION INTERNET.**

15          Title I of the High-Performance Computing Act of  
16          1991 (15 U.S.C 5511 et seq.) is amended by adding at  
17          the end the following new section:

18          **“SEC. 103. NEXT GENERATION INTERNET.**

19               “(a) **ESTABLISHMENT.**—The National Science Foun-  
20          dation, the Department of Energy, the National Institutes  
21          of Health, the National Aeronautics and Space Adminis-  
22          tration, and the National Institute of Standards and Tech-  
23          nology may support the Next Generation Internet pro-  
24          gram. The objectives of the Next Generation Internet pro-  
25          gram shall be to—

1           “(1) support research, development, and dem-  
2           onstration of advanced networking technologies to  
3           increase the capabilities and improve the perform-  
4           ance of the Internet;

5           “(2) develop an advanced testbed network con-  
6           necting a significant number of research sites, in-  
7           cluding universities, Federal research institutions,  
8           and other appropriate research partner institutions,  
9           to support networking research and to demonstrate  
10          new networking technologies; and

11          “(3) develop and demonstrate advanced Inter-  
12          net applications that meet important national goals  
13          or agency mission needs, and that are supported by  
14          the activities described in paragraphs (1) and (2).

15          “(b) DUTIES OF ADVISORY COMMITTEE.—The Presi-  
16          dent’s Information Technology Advisory Committee (es-  
17          tablished pursuant to section 101(b) by Executive Order  
18          No. 13035 of February 11, 1997 (62 F.R. 7131), as  
19          amended by Executive Order No. 13092 of July 24,  
20          1998), in addition to its functions under section 101(b),  
21          shall—

22                 “(1) assess the extent to which the Next Gen-  
23                 eration Internet program—

24                         “(A) carries out the purposes of this Act;

25                         and



1 “(B) addresses concerns relating to, among  
2 other matters—

3 “(i) geographic penalties (as defined  
4 in section 7(1) of the Next Generation  
5 Internet Research Act of 1998);

6 “(ii) the adequacy of access to the  
7 Internet by Historically Black Colleges and  
8 Universities, Hispanic Serving Institutions,  
9 and small colleges and universities (whose  
10 enrollment is less than 5,000) and the de-  
11 gree of participation of those institutions  
12 in activities described in subsection (a);  
13 and

14 “(iii) technology transfer to and from  
15 the private sector;

16 “(2) review the extent to which the role of each  
17 Federal agency and department involved in imple-  
18 menting the Next Generation Internet program is  
19 clear and complementary to, and non-duplicative of,  
20 the roles of other participating agencies and depart-  
21 ments;

22 “(3) assess the extent to which Federal support  
23 of fundamental research in computing is sufficient to  
24 maintain the Nation’s critical leadership in this  
25 field; and

1           “(4) make recommendations relating to its find-  
2           ings under paragraphs (1), (2), and (3).

3           “(c) REPORTS.—The Advisory Committee shall re-  
4           view implementation of the Next Generation Internet pro-  
5           gram and shall report, not less frequently than annually,  
6           to the President, the Committee on Commerce, Science,  
7           and Transportation, the Committee on Appropriations,  
8           and the Committee on Armed Services of the Senate, and  
9           the Committee on Science, the Committee on Appropria-  
10          tions, and the Committee on National Security of the  
11          House of Representatives on its findings and recommenda-  
12          tions for the preceding fiscal year. The first such report  
13          shall be submitted 6 months after the date of enactment  
14          of the Next Generation Internet Research Act of 1998 and  
15          the last report shall be submitted by September 30, 2000.

16          “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
17          are authorized to be appropriated for the purposes of this  
18          section—

19               “(1) for the Department of Energy,  
20               \$22,000,000 for fiscal year 1999 and \$25,000,000  
21               for fiscal year 2000;

22               “(2) for the National Science Foundation,  
23               \$25,000,000 for fiscal year 1999 and \$25,000,000  
24               for fiscal year 2000, as authorized in the National  
25               Science Foundation Authorization Act of 1998;

1           “(3) for the National Institutes of Health,  
2       \$5,000,000 for fiscal year 1999 and \$7,500,000 for  
3       fiscal year 2000;

4           “(4) for the National Aeronautics and Space  
5       Administration, \$10,000,000 for fiscal year 1999  
6       and \$10,000,000 for fiscal year 2000; and

7           “(5) for the National Institute of Standards  
8       and Technology, \$5,000,000 for fiscal year 1999  
9       and \$7,500,000 for fiscal year 2000.

10   Such funds may not be used for routine upgrades to exist-  
11   ing federally funded communication networks.

12   **SEC. 6. STUDY OF EFFECTS ON TRADEMARK RIGHTS OF**  
13           **ADDING GENERIC TOP-LEVEL DOMAINS.**

14       (a) STUDY BY NATIONAL RESEARCH COUNCIL.—Not  
15   later than 30 days after the date of enactment of this Act,  
16   the Secretary of Commerce shall request the National Re-  
17   search Council of the National Academy of Sciences to  
18   conduct a comprehensive study, taking into account the  
19   diverse needs of domestic and international Internet users,  
20   of the short-term and long-term effects on trademark  
21   rights of adding new generic top-level domains and related  
22   dispute resolution procedures.

23       (b) MATTERS TO BE ASSESSED IN STUDY.—The  
24   study shall assess and, as appropriate, make recommenda-

1 tions for policy, practice, or legislative changes relating  
2 to—

3 (1) the short-term and long-term effects on the  
4 protection of trademark rights and consumer inter-  
5 ests of increasing or decreasing the number of ge-  
6 neric top-level domains;

7 (2) trademark rights clearance processes for do-  
8 main names, including—

9 (A) whether domain name databases  
10 should be readily searchable through a common  
11 interface to facilitate the clearing of trademark  
12 rights and proposed domain names across a  
13 range of generic top-level domains;

14 (B) the identification of what information  
15 from domain name databases should be acces-  
16 sible for the clearing of trademark rights; and

17 (C) whether generic top-level domain reg-  
18 istrants should be required to provide certain  
19 information;

20 (3) domain name trademark rights dispute res-  
21 olution mechanisms, including how to—

22 (A) reduce trademark rights conflicts asso-  
23 ciated with the addition of any new generic top-  
24 level domains; and

1 (B) reduce trademark rights conflicts  
2 through new technical approaches to Internet  
3 addressing;

4 (4) choice of law or jurisdiction for resolution  
5 of trademark rights disputes relating to domain  
6 names, including which jurisdictions should be avail-  
7 able for trademark rights owners to file suit to pro-  
8 tect such trademark rights;

9 (5) trademark rights infringement liability for  
10 registrars, registries, or technical management bod-  
11 ies;

12 (6) short-term and long-term technical and pol-  
13 icy options for Internet addressing schemes and the  
14 impact of such options on current trademark rights  
15 issues; and

16 (7) public comments on the interim report and  
17 on any reports that are issued by intergovernmental  
18 bodies.

19 (c) COOPERATION WITH STUDY.—

20 (1) INTERAGENCY COOPERATION.—The Sec-  
21 retary of Commerce shall—

22 (A) direct the Patent and Trademark Of-  
23 fice, the National Telecommunications and In-  
24 formation Administration, and other Depart-  
25 ment of Commerce entities to cooperate fully

1 with the National Research Council in its activi-  
2 ties in carrying out the study under this sec-  
3 tion; and

4 (B) request all other appropriate Federal  
5 departments, Federal agencies, Government  
6 contractors, and similar entities to provide simi-  
7 lar cooperation to the National Research Coun-  
8 cil.

9 (2) PRIVATE CORPORATION COOPERATION.—

10 The Secretary of Commerce shall request that any  
11 private, not-for-profit corporation established to  
12 manage the Internet root server system and the top-  
13 level domain names provide similar cooperation to  
14 the National Research Council.

15 (d) REPORTS.—

16 (1) IN GENERAL.—

17 (A) INTERIM REPORT.—After a period of  
18 public comment and not later than 4 months  
19 after the date of enactment of this Act, the Na-  
20 tional Research Council shall submit an interim  
21 report on the study to the Secretary of Com-  
22 merce.

23 (B) FINAL REPORT.—After a period of  
24 public comment and not later than 9 months  
25 after the date of enactment of this Act, the Na-

1           tional Research Council shall complete the  
2           study under this section and submit a final re-  
3           port on the study to the Secretary of Com-  
4           merce. The final report shall set forth the find-  
5           ings, conclusions, and recommendations of the  
6           Council concerning the effects of adding new  
7           generic top-level domains and related dispute  
8           resolution procedures on trademark rights.

9           (2) SUBMISSION TO CONGRESSIONAL COMMIT-  
10          TEES.—

11                 (A) INTERIM REPORT.—Not later than 7  
12           days after the date on which the interim report  
13           is submitted to the Secretary of Commerce, the  
14           Secretary shall submit the interim report to the  
15           Committee on Commerce, Science, and Trans-  
16           portation and the Committee on the Judiciary  
17           of the Senate, and to the Committee on Com-  
18           merce, the Committee on Science, and the Com-  
19           mittee on the Judiciary of the House of Rep-  
20           resentatives.

21                 (B) FINAL REPORT.—Not later than 7  
22           days after the date on which the final report is  
23           submitted to the Secretary of Commerce, the  
24           Secretary shall submit the final report to the  
25           Committee on Commerce, Science, and Trans-

1           portation and the Committee on the Judiciary  
2           of the Senate, and to the Committee on Com-  
3           merce, the Committee on Science, and the Com-  
4           mittee on the Judiciary of the House of Rep-  
5           resentatives.

6           (e) AUTHORIZATION OF APPROPRIATIONS.—There  
7           are authorized to be appropriated \$800,000 for the study  
8           conducted under this section.

9   **SEC. 7. DEFINITIONS.**

10          (a) IN GENERAL.—For purposes of this Act—

11               (1) GEOGRAPHIC PENALTY.—The term “geo-  
12               graphic penalty” means the imposition of costs on  
13               users of the Internet in rural or other locations, at-  
14               tributable to the distance of the user from network  
15               facilities, the low population density of the area in  
16               which the user is located, or other factors, that are  
17               disproportionately greater than the costs imposed on  
18               users in locations closer to such facilities or on users  
19               in locations with significantly greater population  
20               density.

21               (2) INTERNET.—The term “Internet” means  
22               the international computer network of both Federal  
23               and non-Federal interoperable packet switched data  
24               networks.



1 (b) ADDITIONAL DEFINITION FOR THE 1991 ACT.—  
2 Section 4 of the High-Performance Computing Act of  
3 1991 (15 U.S.C. 5503) is amended—

4 (1) by redesignating paragraphs (4) and (5) as  
5 paragraphs (5) and (6), respectively; and

6 (2) by inserting after paragraph (3) the follow-  
7 ing new paragraph:

8 “(4) ‘Internet’ means the international com-  
9 puter network of both Federal and non-Federal  
10 interoperable packet switched data networks;”.

Passed the House of Representatives September 14,  
1998.

Attest:

ROBIN H. CARLE,  
*Clerk.*